# CITY OF PEABODY PEABODY, KANSAS

Special Financial Statements

December 31, 2011

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# December 31, 2011

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# Knudsen Monroe & Company LLC

#### INDEPENDENT AUDITOR'S REPORT

City Council City of Peabody Peabody, Kansas

We have audited the accompanying financial statements of the City of Peabody, Kansas, as of and for the year ended December 31, 2011, as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit. The prior year partial comparative financial information has been derived from the City's 2010 financial statements and, in our report dated June 24, 2011, we expressed an unqualified opinion on the financial statements taken as a whole.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the *Kansas Municipal Audit Guide*. Those standards and guidance require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The financial statements do not include financial data for the City's legally separated component unit. Accounting principles generally accepted in the United States of America require the financial data for this component unit to be reported with the financial data of the City's primary government unless the City also issues financial statements for the financial reporting entity that include the financial data for its component units. The City has not issued such reporting entity financial statements. The effect on the financial statements of the omission of the component unit, although not reasonably determinable, is presumed to be material.

As described more fully in Note 1, the City has prepared these financial statements in conformity with the accounting practices prescribed by the State of Kansas to demonstrate compliance with the cash basis and budget laws of the State of Kansas, which practices differ from accounting principles generally accepted in the United States of America. The effect on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, is presumed to be material.

In our opinion, because of the omission of the discretely presented component unit, as discussed above, and because of the effects of the matter discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City as of December 31, 2011, the changes in its financial position, or where applicable, its cash flows for the year then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the cash and unencumbered cash balances of the Primary Government of the City of Peabody, as of December 31, 2011, and its cash receipts and expenditures, and budget to actual comparisons for the year then ended, taken as a whole, on the basis of accounting described in Note 1.

Certified Public Accountants

Knudsen, morror & Compay LLC

June 21, 2012

City of Peabody, Kansas

SUMMARY STATEMENT OF CASH RECEIPTS, EXPENDITURES AND UNENCUMBERED CASH

Year ended December 31, 2011

	Cash Balance	12-31-11	13,458		18,196	48,182	1,672	46	14,593	793	12,862	127	1,190	229	100	247		252		2,100	•		46,385	2,646	23,390	15,791	1,668	2,493	206.420
		Encumbrances	4,647		•	974	•	ı	2,994	•	1	ı	1	•	•	1		1		1	ı		32,877	1	1	1,024	•	5,167	47,683
Unencumbered	Cash Balance	12-31-11	8,811		18,196	47,208	1,672	46	11,599	793	12,862	127	1,190	229	100	247		252		2,100	ı		13,508	2,646	23,390	14,767	1,668	(2,674)	158,737
		Expenditures	677,188		10,450	165,417	3,938	53,164	123,035	ı	2,846	1	1	132	1	ı		88,876		1	069		260,970	21,321	•	229,832	8,200	77,955	1,724,014
		Receipts	642,446		4,270	102,941	5,534	53,155	133,874	2	6,875	1	1	•	19	1		88,466		ı	•		256,709	22,000	2,125	227,888	8,669	62,109	1,622,082
Unencumbered	Cash Balance	12-31-10	\$ 43,553		24,376	109,684	92	55	160	791	8,833	127	1,190	361	81	247		662		2,100	069		17,769	1,967	21,265	16,711	1,199	8,172	\$ 260,669
_			•																									,	97
		Funds	General	Special Revenue	Special equipment (law & fire)	Special highway	Special park and recreation	Municipal equipment	Capital improvement	Police DARE	Police diversion	Police LLEBG	Drug forfeiture	Lighting	Hart Trust	Bradley estate	Debt Service	Bond and interest	Capital Projects	Community Capacity Grant	Sewer-Lagoon	Enterprise	Water operating	Water debt service-2000	Water bond reserve-2000	Sewer operating	Sewer replacement	Refuse	

(493)

955

(41,999)

## City of Peabody, Kansas

# SUMMARY STATEMENT OF EXPENDITURES - ACTUAL AND BUDGET Year ended December 31, 2011

<u>Funds</u> General	Certified Budget \$ 700,200	Adjustments for Qualifying Budget Credits	Total Budget for Comparison 700,200	Expenditures Chargeable to Current Year 677,188	Variance - Over (Under) (23,012)
Special Revenue					
Special equipment (law & fire)	24,500	-	24,500	10,450	(14,050)
Special highway	161,000	-	161,000	165,417	4,417
Special park and recreation	5,500	-	5,500	3,938	(1,562)
Debt Service					
Bond and interest	90,950	-	90,950	88,876	(2,074)
Enterprise					
Water operating	267,150	-	267,150	260,970	(6,180)

230,325

1,556,625

77,000

229,832

77,955

1,514,626

Add expenditures for unbudgeted funds	
· -	
Municipal equipment	53,164
Capital improvement	123,035
Police diversion	2,846
Lighting	132
Water debt service - 2000	21,321
Sewer-Lagoon	690
Sewer replacement	8,200
Total expenditures, Statement 1	<u>\$ 1,724,014</u>

230,325

\$ 1,556,625

77,000

Sewer operating

Expenditures subject to current budget

Refuse

## **General Fund**

## STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

## Year ended December 31, 2011

		_		2011	
	2010 Actual		Actual	Budget	Variance - Over (Under)
RECEIPTS					
Ad valorem property tax	\$	293,762	274,346	292,790	(18,444)
Intangible tax		3,340	2,113	1,739	374
Delinquent tax		125	7,379	-	7,379
Vehicle tax		43,768	41,019	45,886	(4,867)
Liquor tax		620	1,534	441	1,093
Franchise tax		86,533	68,604	75,000	(6,396)
Licenses and permits		12,333	6,984	3,600	3,384
County sales tax		76,642	75,422	80,000	(4,578)
Highway connecting links		557	418	557	(139)
Fines		26,829	58,513	58,000	513
Interest on investments		48	29	100	(71)
Pool receipts		8,062	6,745	10,000	(3,255)
Reimbursements		12,002	38,412	36,000	2,412
Sale of land		-	51,637	52,000	(363)
Miscellaneous		11,618	9,291	31,500	(22,209)
		576,239	642,446	687,613	(45,167)
EXPENDITURES, page 5		581,781	677,188		
Receipts over (under) expenditures		(5,542)	(34,742)		
UNENCUMBERED CASH, beginning		49,095	43,553		
UNENCUMBERED CASH, ending	\$	43,553	8,811		

#### General Fund

## STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

Year ended December 31, 2011

			2011		
	2010 Actual	Actual	Budget	Variance - Over (Under)	
EXPENDITURES				•	
General Government					
Personal services	\$ 72,875	62,189	71,875	(9,686)	
Contractual services	38,328	46,721	35,875	10,846	
Commodities	7,573	1,537	3,250	(1,713)	
Reimbursed expenses	25,023	16,302	7,000	9,302	
Capital outlay	142.700	3,590	22,000	(18,410)	
0	143,799	130,339	140,000	(9,661)	
Street					
Contractual services	36	1,620	-	1,620	
Commodities	90	378	-	378	
- ··	126	1,998	-	1,998	
Police					
Personal services	182,391	184,375	190,150	(5,775)	
Contractual services	17,990	15,586	20,000	(4,414)	
Commodities	20,116	21,603	22,850	(1,247)	
	220,497	221,564	233,000	(11,436)	
Fire					
Personal services	1,479	1,438	1,500	(62)	
Contractual services	2,956	4,186	5,100	(914)	
Commodities	43	1,410	900	510	
	4,478	7,034	7,500	(466)	
Park					
Personal services	15,841	6,674	7,000	(326)	
Contractual services	4,496	5,950	4,500	1,450	
Commodities	7,020	7,214	9,500	(2,286)	
	27,357	19,838	21,000	(1,162)	
Swimming Pool					
Personal services	21,329	16,502	22,575	(6,073)	
Contractual services	2,596	1,421	3,700	(2,279)	
Commodities	12,173	9,050	7,000	2,050	
	36,098	26,973	33,275	(6,302)	
Other contractual services	1,867	115	2,000	(1,885)	
Utilities	31,830	36,911	36,000	911	
Economic Development Transfers	44,929	51,339	52,000	(661)	
Special Park	3,800	4,000	-	4,000	
Capital Improvement	-	121,300	110,000	11,300	
Bond and Interest	38,000	43,630	54,000	(10,370)	
Municipal Equipment	29,000	12,147	11,425	<u>722</u>	
	149,426	269,442	265,425	4,017	
Total expenditures	\$ 581,781	677,188	700,200	(23,012)	
rotar expenditures	φ 301,701	077,100	700,200	(43,014)	

## **Special Revenue Funds**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

## Year ended December 31, 2011

				2011	
		2010 Actual	Actual	Budget	Variance - Over (Under)
SPECIAL EQUIPMENT (LAW & FIRE) FUND					
RECEIPTS					
Ad valorem property tax	\$	2,034	3,914	4,178	(264)
Delinquent tax		162	62	-	62
Vehicle tax Other		354	294	333	(39)
Other	<del></del>	438	4.270	4.511	- (241)
	-	2,988	4,270	4,511	(241)
EXPENDITURES					
Contractual services		77	-	1,500	(1,500)
Commodities		-	-	5,000	(5,000)
Capital outlay		-	-	18,000	(18,000)
Transfer to Municipal Equipment		<del>-</del> -	10,450	<del>-</del>	10,450
		77	10,450	24,500	(14,050)
Receipts over (under) expenditures		2,911	(6,180)		
UNENCUMBERED CASH, beginning		21,465	24,376		
UNENCUMBERED CASH, ending	\$	24,376	18,196		
SPECIAL HIGHWAY FUND					
RECEIPTS					
State payments-gasoline tax	\$	32,159	31,341	33,270	(1,929)
Settlement for damages		42,500	-	-	-
City sales tax	<u> </u>	82,861	71,600	80,000	(8,400)
		157,520	102,941	113,270	(10,329)
EXPENDITURES					
Capital outlay		13,113	454	-	454
Commodities		26,319	17,466	13,000	4,466
Contractual services		197,913	147,497	148,000	(503)
		237,345	165,417	161,000	4,417
Receipts over (under) expenditures		(79,825)	(62,476)		
UNENCUMBERED CASH, beginning		189,509	109,684		
UNENCUMBERED CASH, ending	\$	109,684	47,208		
·	\$				

# **Special Revenue Funds**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

#### Year ended December 31, 2011

		_	2011			
	2010 Actual		Actual	Budget	Variance - Over (Under)	
SPECIAL PARK AND RECREATION FUND						
RECEIPTS						
Liquor tax	\$	620	1,534	521	1,013	
Other		50	-	-	-	
Transfer from General Fund		3,800	4,000	5,000	(1,000)	
		4,470	5,534	5,521	13	
EXPENDITURES			-			
Capital outlay		5,307	3,938	5,500	(1,562)	
Receipts over (under) expenditures		(837)	1,596			
UNENCUMBERED CASH, beginning		913	76			
UNENCUMBERED CASH, ending	\$	76	1,672			

## **Special Revenue Funds**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

## Year ended December 31, 2011

		_	2011			
	2010 Actual		Actual	Budget	Variance - Over (Under)	
MUNICIPAL EQUIPMENT FUND						
RECEIPTS						
Reimbursements	\$	1,107	-			
Transfer from Sewer Operating		20,000	20,279			
Transfer from Water Operating		10,000	10,279			
Transfer from Special Equipment L/F		-	10,450			
Transfer from General Fund		29,000	12,147			
EXPENDITURES		60,107	53,155			
Capital outlay		60,264	53,164	NOT AP	PLICABLE	
Receipts over (under) expenditures		(157)	(9)			
UNENCUMBERED CASH, beginning		212	55			
UNENCUMBERED CASH, ending	\$	55	46			
CAPITAL IMPROVEMENT FUND RECEIPTS						
Transfer from General Fund	\$	-	121,300			
Transfer from Refuse Operating		25,000	10,000			
Transfer from Water Operating		-	1,000			
Transfer from Sewer Operating		-	1,500			
Donations		8,000	-			
Interest		256	74			
		33,256	133,874			
EXPENDITURES						
Capital outlay		32,675	123,035	NOT AI	PPLICABLE	
Receipts over (under) expenditures		581	10,839			
UNENCUMBERED CASH, beginning		179	760			
UNENCUMBERED CASH, ending	\$	760	11,599			

## **Special Revenue Funds**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

## Year ended December 31, 2011

		_		2011			
		2010 Actual	Actual	Budget	Variance - Over (Under)		
POLICE DARE FUND							
RECEIPTS							
Other	\$	4	2				
EXPENDITURES		<u> </u>	<u>-</u>	NOT AP	PLICABLE		
Receipts over (under) expenditures		4	2				
UNENCUMBERED CASH, beginning		787	791				
UNENCUMBERED CASH, ending	\$	791	793				
POLICE DIVERSION FUND RECEIPTS Diversion fees	\$	4,395	6,875				
EXPENDITURES		8,896	2,846	NOT AP	PLICABLE		
Receipts over (under) expenditures		(4,501)	4,029				
UNENCUMBERED CASH, beginning UNENCUMBERED CASH, ending	<u>\$</u>	13,334 8,833	8,833 12,862				
POLICE LLEBG FUND							
RECEIPTS	\$	-	-				
EXPENDITURES		<del>-</del> .		NOT AP	PLICABLE		
Receipts over (under) expenditures UNENCUMBERED CASH, beginning		- 127	- 127				
UNENCUMBERED CASH, ending	\$	127	127				

## **Special Revenue Funds**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

## Year ended December 31, 2011

		2011			
	2010 Actual	Actual		ariance - Over (Under)	
DRUG FORFEITURE FUND					
RECEIPTS	\$ -	-			
EXPENDITURES	<del>-</del>		NOT APPLICA	ABLE	
Receipts over (under) expenditures UNENCUMBERED CASH, beginning UNENCUMBERED CASH, ending	1,190 \$ 1,190	1,190 1,190			
LIGHTING FUND					
RECEIPTS	\$ -	-			
EXPENDITURES	2	132	NOT APPLICA	ABLE	
Receipts over (under) expenditures UNENCUMBERED CASH, beginning UNENCUMBERED CASH, ending	(2) 363 \$ 361	(132) 361 229			
HART TRUST RECEIPTS					
Interest	\$ 81	19			
EXPENDITURES			NOT APPLICA	ABLE	
Receipts over (under) expenditures UNENCUMBERED CASH, beginning	81	19 81			
UNENCUMBERED CASH, ending	\$ 81	100			

## **Special Revenue Funds**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

Year ended December 31, 2011

	2010 Actual		Actual	Budget	Variance - Over (Under)
BRADLEY ESTATE					
RECEIPTS	\$	-	-		
EXPENDITURES		<u>-</u>		NOT AP	PLICABLE
Receipts over (under) expenditures		_	_		
UNENCUMBERED CASH, beginning		247	247		
UNENCUMBERED CASH, ending	\$	247	247		

## **Debt Service Fund**

## STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

## Year ended December 31, 2011

		_		2011	
	2010 Actual		Actual	Budget	Variance - Over (Under)
BOND AND INTEREST FUND					
RECEIPTS					
Interest	\$	112	36	-	36
Transfer from Sewer Operating		20,000	44,800	36,000	8,800
Transfer from General Fund		38,000	43,630	54,000	(10,370)
		58,112	88,466	90,000	(1,534)
EXPENDITURES					
Principal		18,482	29,939	35,000	(5,061)
Interest		42,121	58,936	55,950	2,986
Other		1 _	1	-	1
		60,604	88,876	90,950	(2,074)
Receipts over (under) expenditures		(2,492)	(410)		
UNENCUMBERED CASH, beginning		3,154	662		
UNENCUMBERED CASH, ending	\$	662	252		

# **Capital Project Funds**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET\*

Year ended December 31, 2011

	nmunity city Grant	Sewer- Lagoon	Total	
RECEIPTS				
Reimbursements	\$ <u> </u>		<u>-</u>	
EXPENDITURES				
Transfer to Sewer Operating Fund	 -	690	690	
Receipts over (under) expenditures	-	(690)	(690)	
UNENCUMBERED CASH, beginning	 2,100	690	2,790	
UNENCUMBERED CASH, ending	\$ 2,100	-	2,100	

<sup>\*</sup> Annual adopted budget is not applicable for capital projects.

## **Enterprise Funds**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

## Year ended December 31, 2011

			2011				
	2010 Actual		Actual	Budget	Variance - Over (Under)		
WATER OPERATING							
RECEIPTS							
Sale of water	\$	238,448	236,313	250,000	(13,687)		
Penalties		7,856	7,722	8,200	(478)		
Miscellaneous		4,963	7,385	5,300	2,085		
Reimbursements		-	4,977	2,500	2,477		
Interest		1,640	312	1,200	(888)		
		252,907	256,709	267,200	(10,491)		
EXPENDITURES							
Personal services							
Salaries		72,417	60,418	78,075	(17,657)		
Benefits		36,695	39,411	32,000	7,411		
Contractual services		37,793	34,021	32,250	1,771		
Commodities		21,617	8,899	12,900	(4,001)		
Capital outlay		580	7,951	-	7,951		
Purchase of water		71,987	74,866	72,000	2,866		
Transfers							
Municipal Equipment		10,000	10,279	18,400	(8,121)		
Capital Improvement		-	1,000	-	1,000		
Water Debt Service-2000		22,000	22,000	19,400	2,600		
Water Bond Reserve-2000		1,795	2,125	2,125			
		274,884	260,970	267,150	(6,180)		
Receipts over (under) expenditures		(21,977)	(4,261)				
UNENCUMBERED CASH, beginning		39,746	17,769				
UNENCUMBERED CASH, ending	\$	17,769	13,508				

## **Enterprise Funds**

# STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

## Year ended December 31, 2011

				2011		
	2010 		Actual	Budget	Variance - Over (Under)	
WATER DEBT SERVICE-2000						
RECEIPTS	_					
Transfer from Water Operating	<u>\$</u>	22,000	22,000			
		22,000	22,000			
EXPENDITURES						
Principal		4,844	5,081			
Interest		16,477	16,240	NOT APPLICABLE		
		21,321	21,321			
Receipts over (under) expenditures		679	679			
UNENCUMBERED CASH, beginning		1,288	1,967			
UNENCUMBERED CASH, ending	\$	1,967	2,646			
WATER BOND RESERVE-2000						
RECEIPTS	<b>a</b>	1.705	2 125			
Transfer from Water Operating	\$	1,795	2,125			
EXPENDITURES	•		-	NOT API	PLICABLE	
Receipts over (under) expenditures		1,795	2,125			
UNENCUMBERED CASH, beginning		19,470	21,265			
UNENCUMBERED CASH, ending	\$	21,265	23,390			

# **Enterprise Funds**

## STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

## Year ended December 31, 2011

			2011	
	 2010 Actual	Actual	Budget	Variance - Over (Under)
SEWER OPERATING				
RECEIPTS				
Sewer fees	\$ 224,777	222,926	226,000	(3,074)
Penalties	4,255	3,944	4,000	(56)
Interest	-	-	100	(100)
Other	1,254	328	100	228
Transfer from Sewer-Lagoon Fund	 <u> </u>	690		690
	 230,286	227,888	230,200	(2,312)
EXPENDITURES				
Personal services				
Salaries	72,034	74,971	109,425	(34,454)
Benefits	30,578	31,835	-	31,835
Contractual services	34,097	26,918	27,600	(682)
Commodities	30,380	19,511	23,900	(4,389)
Capital outlay	18,920	2,018	-	2,018
Transfers				
Municipal Equipment	20,000	20,279	18,400	1,879
Bond and Interest	20,000	44,800	27,000	17,800
Capital Improvement	-	1,500	4,000	(2,500)
Sewer Replacement	 	8,000	20,000	(12,000)
	 226,009	229,832	230,325	(493)
Receipts over (under) expenditures	4,277	(1,944)		
UNENCUMBERED CASH, beginning	 12,434	16,711		
UNENCUMBERED CASH, ending	\$ 16,711	14,767		
SEWER REPLACEMENT				
RECEIPTS				
Special assessments	\$ 415	584		
Interest	155	85		
Transfer from Sewer Operating	 -	8,000		
	 570	8,669		
EXPENDITURES				
Capital outlay	 	8,200	NOT APP	LICABLE
Receipts over (under) expenditures	570	469		
UNENCUMBERED CASH, beginning	629	1,199		
UNENCUMBERED CASH, ending	\$ 1,199	1,668		

## **Enterprise Funds**

## STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET

## Year ended December 31, 2011

				2011	
REFUSE FUND	2010 Actual		Actual	Budget	Variance - Over (Under)
RECEIPTS					
Refuse fees	\$	64,834	64,747	62,000	2,747
Penalties		1,925	2,247	2,500	(253)
Other		150	115	-	115
		66,909	67,109	64,500	2,609
EXPENDITURES					
Contractual services		58,244	65,738	61,000	4,738
Commodities Transfer to Capital Improvement		2,199 25,000	2,217 10,000	6,000 10,000	(3,783)
		85,443	77,955	77,000	955
Receipts over (under) expenditures		(18,534)	(10,846)		
UNENCUMBERED CASH, beginning		26,706	8,172		
UNENCUMBERED CASH, ending	\$	8,172	(2,674)		

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2011

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Reporting Entity

The City of Peabody is a municipal corporation governed by an elected five-member council. These financial statements present the City of Peabody (the primary government) as the only component unit.

In addition to the primary government, the local housing authority, Indian Guide Terrace, which operates the City's housing projects, qualifies as a component unit of the City. Their financial activities are not, however, included in the accompanying financial statements.

#### **Basis of Accounting**

These financial statements are presented on a basis of accounting which demonstrates compliance with the cash basis and budget laws of Kansas. Cash receipts are recognized when the cash balance of a fund is increased. Expenditures include disbursements, accounts payable, and encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods and services, and are usually evidenced by a purchase order or written contract. For an interfund transaction, a cash receipt is recorded in the fund receiving cash from another fund, and an expenditure would be charged in the fund from which the transfer is made.

The City has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the City to use the statutory basis of accounting.

#### Departure from Generally Accepted Accounting Principles

The basis of presentation described above results in a financial statement presentation which shows cash receipts, expenditures, cash and unencumbered cash balances, and expenditures compared to budget. Balance sheets that would have shown non-cash assets such as receivables, inventories and prepaid expense, liabilities such as deferred revenue and matured principal and interest payable, and reservations of the fund balance are not presented. Under accounting principles generally accepted in the United States of America, encumbrances are only recognized as a reservation of fund balance; encumbrances outstanding at year end do not constitute expenditures or liabilities. Consequently, the expenditures as reported do not present the cost of goods and services received during the fiscal year in accordance with accounting principles generally accepted in the United States of America. Capital assets that account for the land, buildings and equipment owned by the City are not presented in the financial statements. Also, long-term debt such as general obligation bonds, capital leases, temporary notes, and compensated absences are not presented in the financial statements.

#### NOTES TO FINANCIAL STATEMENTS

#### December 31, 2011

#### 2. FUND DESCRIPTION

In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

The following types of funds comprise the financial activities of the City for the year 2011.

#### Governmental Funds

<u>General Fund</u>--to account for all unrestricted resources except those required to be accounted for in another fund.

<u>Special Revenue Funds</u>--to account for the proceeds of specific revenue sources other than special assessments or major capital projects that are restricted by law or administrative action to expenditure for specified purposes.

<u>Debt Service Funds</u>--to account for the accumulation of resources for and the payment of interest and principal on general long-term debt and the financing of special assessments which are general obligations of the City.

<u>Capital Project Funds</u>--to account for financial resources segregated for the acquisition of major capital facilities other than those financed by Enterprise Funds.

#### **Proprietary Funds**

<u>Enterprise Funds</u>--to account for operations that are financed and operated in a manner similar to private business enterprises, where the stated intent is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

#### 3. BUDGETARY INFORMATION

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempted by statute), debt service funds, and enterprise funds. The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- 1. Preparation of the budget for the succeeding calendar year on or before August 1st.
- 2. Publication in local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5th.
- 3. Public hearing on or before August 15th, but at least ten days after publication on notice of hearing.
- 4. Adoption of the final budget on or before August 25th.

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2011

#### 3. BUDGETARY INFORMATION (Continued)

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. The 2011 budget was amended for the General Fund, Capital Improvement Fund, Refuse Fund, Sewer Operating Fund, Special Highway Fund, and Bond and Interest Fund.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using a modified cash basis of accounting. Revenues are recognized when cash is received. Expenditures include disbursements, accounts payable, and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. All unencumbered appropriations (legal budget expenditure authority) lapse at year-end.

A legal operating budget is not required for fiduciary funds, capital project funds, enterprise bond reserve accounts, and the following special revenue funds:

Municipal Equipment Fund Capital Improvement Fund Police DARE Fund Police Diversion Fund Police LLEBG Fund Drug Forfeiture Fund Lighting Fund Hart Trust Bradley Estate

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

#### 4. DEPOSITS AND INVESTMENTS

K.S.A. 9-1401 establishes the depositories which may be used by the City. The statute requires banks eligible to hold the City's funds have a main or branch bank in the county in which the City is located and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The City has no investment policy that would further limit interest rate risk.

K.S.A. 12-1675 limits the City's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; investment policy that would further limit its investment choices. As of December 31, 2011, the City's investments included only bank certificates of deposit with a fair value of \$107,375, which are not subject to investment rating.

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2011

#### 4. DEPOSITS AND INVESTMENTS (Continued)

#### Concentration of Credit Risk

State statutes place no limit on the amount the City may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State statues require the City's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. The City has not designated peak periods. All deposits were legally secured at December 31, 2011.

At December 31, 2011, the carrying amount of the City's deposits, including component units, was \$206,420. The bank balance totaled \$235,312. The balance was held by one bank resulting in a concentration of credit risk. Of the bank balance, all of it was covered by FDIC insurance.

#### Composition of Cash Balance

The cash balance consisted of the following at December 31, 2011:

Amount on deposit with financial institutions
Checking and money market accounts
Time Deposits

\$ 99,045 107,375

\$ 206,420

#### 5. COMPLIANCE WITH KANSAS STATUTES

The City was not in compliance with K.S.A. 79-2935 which limits fund expenditures to the appropriated budget in the Special Highway Fund and the Refuse Fund.

The City was also not in compliance with K.S.A. 10-1113 which requires that unencumbered cash balances be zero or above in each individual fund. The Refuse Fund did not meet this requirement as of December 31, 2011.

#### NOTES TO FINANCIAL STATEMENTS

#### December 31, 2011

#### 6. LONG-TERM DEBT

#### Revenue Bond Covenants

The bond transcripts for the 2000 Series A and 2000 Series B Water Utility revenue bonds require that the income from the utility's operations be an amount not less than 110 percent of the principal and interest payments for the revenue bonds for the following year. As noted in the following schedule, operations did meet the requirements for the year ended December 31, 2011.

	Water
Gross receipts Expenditures, net of transfers and capital outlay	\$ 256,709 217,615
Net income, as defined	39,094
110% of scheduled 2012 principal and interest payments	23,454
Net income over (under) amount required	\$ <u>15,640</u>

In addition to the requirement above, the transcripts for the revenue bonds require that the City maintain certain reserves for payment of the revenue bond principal and interest and for payment of unforeseen expenditures. As of December 31, 2011, all reserves equaled or exceeded the amounts required by the bond transcripts. Specifically, the reserves are as follows:

Revenue bond debt service - Requires monthly transfers for payment of the next maturing bond principal and interest.

Revenue bond reserve - Requires a specified balance which can only be used for debt service if monies are not otherwise available.

Revenue bond surplus reserve - Excess monies in the operating fund are to be transferred to this reserve and may be used for capital improvements, debt service, and operating expenses.

## NOTES TO FINANCIAL STATEMENTS

## December 31, 2011

## 6. LONG-TERM DEBT (Continued)

Changes in the long-term liabilities for the City for the year ended December 31, 2011 were as follows:

	Interest	Date of	Amount of	Maturity	Balance			Balance	Interest
<u>Issue</u>	Rates	<u>Issue</u>	<u>Issue</u>	Date	<u>12-31-10</u>	Adjustments	<u>Deletions</u>	12-31-11	<u>Paid</u>
Revenue Bonds:									
2000 Water System Series A	4.750%	11/09/00	\$ 157,500	11/09/40	\$ 141,568	-	2,221	139,347	6,724
2000 Water System Series B	5.125%	11/09/00	210,600	11/09/40	190,315		2,860	187,455	9,516
					331,883		5,081	_326,802	16,240
General Obligation Bonds:									
Series 2006 A	4.250%	01/04/06	465,000	01/11/46	444,866	719	5,689	439,896	18,696
Series 2006 B	4.500%	01/05/06	450,000	01/11/46	431,549	701	5,250	427,000	19,215
Series 2007	4.750%	07/30/07	95,000	08/01/17	71,000	-	9,000	62,000	3,372
Series 2009 A	3.00-6.00%	12/08/09	200,000	10/01/20	200,000		10,000	190,000	17,653
					_1,147,415	1,420	29,939	1,118,896	58,936
Capital Lease Obligations:									
Butler building	5.250%	05/01/06	127,000	05/01/13	60,203	-	19,108	41,095	3,039
Dodge and Chevy pickups	4.800%	09/08/08	24,275	09/05/11	8,494	•	8,494	-	388
2010 Crown Victoria	4.650%	02/25/10	19,516	03/03/12	19,516	-	9,527	9,989	932
NH tractor and loader	4.650%	05/20/10	33,500	05/10/13	21,822		10,685	11,137	993
					110,035		47,814	62,221	5,352
Total Long-Term Debt					\$1,589,333	1,420	82,834	1,507,919	80,528

Current maturities of long-term debt and interest through maturity are as follows:

	Year ending December 31								
	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	2017-2021	2022-2026	Thereafter	<u>Total</u>
Principal									
Revenue Bonds	\$ 5,286	5,588	5,861	6,148	6,408	37,246	47,296	212,969	326,802
General Obligation Bonds	34,939	41,315	41,912	42,432	43,976	180,693	91,390	642,239	1,118,896
Capital Lease Obligations	41,145	21,076							62,221
Total principal	81,370	67,979	47,773	48,580	50,384	217,939	138,686	855,208	1,507,919
Interest									
Revenue Bonds	16,036	15,733	15,460	15,173	14,913	69,359	59,310	86,573	292,557
General Obligation Bonds	50,393	48,963	47,193	45,298	43,329	185,052	152,777	334,487	907,492
Capital Lease Obligations	3,141	1,105						<u>-</u>	4,246
Total interest	69,570	65,801	62,653	60,471	58,242	254,411	212,087	421,060	1,204,295
Total principal and interest	\$150,940	133,780	110,426	109,051	108,626	472,350	350,773	1,276,268	2,712,214

#### NOTES TO FINANCIAL STATEMENTS

#### December 31, 2011

#### 7. CAPITAL IMPROVEMENT PROJECTS

During the year 2003, the City began a sewer lagoon and a Community Capacity Grant capital project to be financed with loans and grants. At December 31, 2011, capital project authorizations compared with expenditures from inception are as follows:

	Project <u>Authorization</u>	Expenditures to Date
Sewer lagoon	\$ <u>1,494,198</u>	<u>1,493,232</u>
Community Capacity Grant	\$ <u>15,000</u>	<u>12,900</u>

#### 8. DEFINED BENEFIT PENSION PLAN

#### Plan Description

The City of Peabody contributes to the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et seq. KPERS provides retirement benefits, life insurance, disability income benefits, and death benefits. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to KPERS (611 S. Kansas, Topeka, KS 66603-3803) or by calling 1-888-275-5737.

#### **Funding Policy**

K.S.A. 74-4919 establishes the KPERS member-employee contribution rate at 4.00% to 6.00% of covered salary. The employer collects and remits member-employee contributions according to the provisions of section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rate be determined annually based on the results of an annual actuarial valuation. KPERS is funded on an actuarial reserve basis. State law sets a limitation on annual increases in the contribution rates for KPERS employers. The employer rate, established by statute, was 7.74% at December 31, 2011. The City's contributions to KPERS for the year ending December 31, 2011, 2010, and 2009 were \$23,262, \$19,502, and \$15,704, equal to the annual statutory required contributions for the year.

#### 9. COMPENSATED ABSENCES

Full-time employees earn two weeks of paid vacation upon completion of one year of employment through ten years of service. After ten years of service, employees earn three weeks of paid vacation per year. Unused vacation pay is paid to employees upon termination. Unused vacation time has not been recorded as a liability in the accompanying financial statements.

Full-time employees receive 10 days of paid time off each year. This is in lieu of paid sick time. Any paid time off not used by the end of the year is paid to the employee at the rate of ½ day for each 1 day of paid time off remaining.

#### NOTES TO FINANCIAL STATEMENTS

December 31, 2011

#### 10. INTERFUND TRANSACTIONS

Operating transfers during the year ended December 31, 2011, were as follows:

		Transfer	from				
Transfers to	General	Sewer	Water	Refuse	Sewer- Lagoon	Special Equipment Law/Fire	Total
Special Park	\$ 4,000	-	-	-	-	-	4,000
Capital Improvement	121,300	1,500	1,000	10,000	-	-	133,800
Municipal Equipment	12,147	20,279	10,279	-	-	10,450	53,155
Water Debt Service-2000	-	-	22,000	-	-	-	22,000
Water Bond Reserve-2000	-	-	2,125	-	-	-	2,125
Sewer Operating	-	-	-	-	690	-	690
Sewer Replacement	-	8,000	-	-	-	-	8,000
Bond and Interest	43,630	44,800		·	<u> </u>		88,430
	\$ 181,077	74,579	35,404	10,000	690	10,450	312,200

#### 11. DATE OF MANAGEMENT'S REVIEW

Management has performed an analysis of the activities and transactions subsequent to December 31, 2011, to determine the need for any adjustments to and/or disclosures within the audited financial statements. Management has performed their analysis through June 21, 2012 which is the date at which the financial statements were available to be issued.